

HOUSE BUDGET FOR FY 2014: AMENDMENTS ADOPTED DURING DEBATE

In three days of debate, the Massachusetts House of Representatives took up the budget proposal offered by the Ways & Means Committee, passed a series of amendments, and finalized its own proposal for next year.

Most of the amendments adopted by the House amount to relatively small, targeted funding increases, and the sections below include examples from across the budget. One area with more significant changes is Law & Public Safety, and particularly the courts, where new amendments would reduce the cuts that had been in the Ways & Means budget. Similarly, Youth Empowerment programs – which help young people find jobs and escape from cycles of violence – would see a partial restoration of the dramatic cuts proposed by the Ways & Means budget.

Broadly speaking, the House budget still largely follows the contours of the Ways & Means proposal. That includes increased funding to make higher education more affordable, to fix and improve our transportation system and to provide aid to cities and towns.

At the same time, both budgets contain a number of meaningful cuts, including to Early Education & Care programs, which help prepare children for success in school and life. These various cuts come on top of billions of dollars of cuts & savings that have been enacted in recent years – partly as a result of the Great Recession but also because of the income tax cuts of 1998-2002 that continue to cost the state \$3 billion each year.

The sections that follow describe the most significant changes between the Ways & Means budget proposal and the final House version. For more details on the Ways & Means budget, see [our earlier analysis](#).

Early Education & Care

During budget debate, the House adopted amendments restoring much of the funding for existing quality initiatives. **Universal Pre-kindergarten** and **Grants to Head Start** both see funding restored to FY 2013 levels. Although these quality initiatives received increases in budget debate, the \$17.5 million cut to **Income Eligible Child Care** from FY 2013 remains. (For more information on the impact of this decrease on the Income Eligible wait list, see the [FY 2014 HWM Budget](#).)

The Governor proposed approximately \$130 million for new initiatives to increase access to early education and care and improve the quality of care received by children and families. The House budget does not provide any funding for these new initiatives. The House does provide up to \$7.5 million for a one-time rate reserve payment for early education and care providers from potential FY 2013 surplus dollars.

Both new line items introduced in the HWM proposal remain. There is \$150,000 for a consultant to work with a special commission investigating EEC services in order to provide recommendations for improving access to and the quality of early education and care. Floor amendments changed a few of the members of the special commission and notably moved up the date recommendations are due to the legislature from June 2014 to December 31, 2013. The **Office of Compliance Management** funded at \$200,000 and essentially tasked with auditing EEC also remains.

For a description of all early education line items, including those proposed during the FY 2014 budget process, see the [MassBudget Children's Budget](#).

EARLY EDUCATION & CARE LINE ITEMS AMENDED BY THE HOUSE

Line Item	Name	FY 2013 Current	FY 2014 Governor	FY 2014 HWM	Amendments	FY 2014 House Final
3000-2050	Children's Trust Fund	1,006,844	1,055,709	500,000	565,473	1,065,473
3000-5000	Grants to Head Start	8,000,000	8,000,000	7,500,000	500,000	8,000,000
3000-5075	Universal Pre-Kindergarten	7,432,383	7,432,383	5,000,000	2,500,000	7,500,000
3000-7050	Srvs. for Infants and Parents	18,164,890	18,164,890	16,164,890	2,000,000	18,164,890

K-12 Education

Several K-12 education programs received small increases during House floor debate, largely bringing funding for these items in line with FY 2013 levels. These changes are shown in the table below.

Chapter 70 education aid received an increase of \$5.3 million, the largest increase within K-12 education. Under the House plan, this extra funding would help further phase-in a reform planned through the FY 2007 budget that recalculates the amount of local revenue required of communities to contribute towards their foundation budgets. Specifically, for districts that are currently above their new target local contributions, the House plan would allow them to reduce their local spending by 15 percent of the amount they're above their target. Reducing required contributions often leads to greater Chapter 70 aid. Distributing extra funding this way disproportionately provides greater funding for wealthier communities, since they tend to be above their target contributions.

For more information on the 2007 reform plan, please see the MassBudget's 2006 paper [Public School Funding in Massachusetts: Where We Are, What Has Changed, and Options Ahead](#).

Two other school reimbursement programs – the **Special Education Circuit Breaker** and **Regional Transportation** – were amended by the full House and would now receive increases above FY 2013 levels.

K-12 EDUCATION LINE ITEMS AMENDED BY THE HOUSE

Line Item	Name	FY 2013 Current	FY 2014 Governor	FY 2014 HWM	Amendments	FY 2014 House Final
7061-0008	Chapter 70 Aid	4,171,079,892	4,397,257,332	4,280,637,005	5,308,523	4,285,945,528
7061-0012	Special Ed. Circuit Breaker	230,432,288	230,489,223	235,489,224	3,000,000	238,489,224
7010-0012	METCO	18,142,582	18,142,582	17,142,582	1,500,000	18,642,582
7035-0002	Adult Basic Education	30,174,160	35,178,721	29,156,340	1,017,820	30,174,160
7035-0035	AP Math and Science	2,000,000	2,000,000	1,000,000	1,000,000	2,000,000
7061-9626	Youth-Build Grants	2,000,000	2,000,000	1,000,000	1,000,000	2,000,000
7027-0019	School-to-Career Activities	2,870,000	2,871,370	1,000,000	1,000,000	2,000,000
7010-0005	K-12 Administration (DESE)	13,619,988	13,892,387	13,837,895	600,505	14,438,400
7009-6402	Gateway Career Academies	500,000	1,008,000	-	500,000	500,000
7035-0006	Regional Transportation	44,521,000	44,521,000	45,521,000	500,000	46,021,000
7009-6400	ELL in Gateway Cities	3,000,000	5,000,000	2,600,000	400,000	3,000,000
7061-0033	Public School Military Mitigation	1,300,000	-	-	400,000	400,000
7010-0033	Literacy Programs	3,122,940	3,397,940	1,500,000	300,000	1,800,000
7061-9412	Extended Learning Time Grants	14,168,030	19,040,030	13,918,030	250,000	14,168,030
1233-2401	Smart Growth Reimbursements	500,000	500,000	-	250,000	250,000
7061-9611	Out-of-School Time Grants	1,410,000	1,410,000	1,410,000	200,000	1,610,000
7061-9612	Safe & Supportive Schools Grants	-	-	-	200,000	200,000
7061-9614	Alternative Education Grants	146,140	146,140	-	200,000	200,000
7009-9600	Inclusive Concurrent Enrollment	-	-	600,000	100,000	700,000
7066-0024	Schools of Excellence	1,300,000	1,370,438	1,200,000	100,000	1,300,000
7061-9634	Mentoring Matching Grants	350,000	400,000	250,000	100,000	350,000

Higher Education

In total, the House appropriated an additional \$5.0 million to higher education over what was proposed in the initial HWM budget. The House budget would send an additional \$3.0 million to the State Scholarship Fund, the state's primary financial aid fund for students. While an increase over both FY 2013 levels and the HWM proposal, the final House proposal for scholarships would still be less than half of the Governor's proposal, which would have increased the program by \$112.0 million.

A technical amendment to the HWM budget altered funding levels for state universities, several of which actually saw funding reductions compared to the HWM proposal. It appears as though these are the result of technical adjustments related to collective bargaining agreements and not the result of a substantive policy decision to reduce service levels.

HIGHER EDUCATION LINE ITEMS AMENDED BY THE HOUSE

Line Item	Name	FY 2013 Current	FY 2014 Governor	FY 2014 HWM	Amendments	FY 2014 House Final
7070-0065	Mass. State Scholarship Program	87,607,756	199,612,481	87,607,756	3,000,000	90,607,756
7077-0023	Tufts School of Veterinary Medicine Program	3,250,000	3,250,000	2,250,000	1,250,000	3,500,000
7118-0100	Mass. Maritime Academy	12,199,992	13,359,188	12,896,191	566,052	13,462,243
7113-0100	Mass. College of Liberal Arts	12,426,814	13,611,909	13,197,359	293,653	13,491,012
7117-0100	Mass. College of Art	13,259,807	15,024,382	14,147,702	265,759	14,413,461
7066-0040	Adult College Transition Services	-	-	-	200,000	200,000
7066-0009	New England Board of Higher Education	184,500	184,500	184,500	183,000	367,500
7100-0200	University of Massachusetts (UMass)	425,226,146	490,616,488	490,616,488	150,000	490,766,488
7066-0000	Department of Higher Education	2,378,649	1,922,521	2,908,529	110,000	3,018,529
7100-0700	Office of Dispute Resolution	643,500	643,500	350,000	100,000	450,000
7110-0100	Fitchburg State University	24,055,282	26,356,770	25,811,344	31,551	25,842,895
7116-0100	Worcester State University	20,542,808	22,891,269	22,564,449	-19,100	22,545,349
7115-0100	Westfield State University	20,179,197	22,649,367	22,481,044	-144,448	22,336,596
7112-0100	Framingham State University	21,699,376	23,745,286	23,591,767	-165,368	23,426,399
7114-0100	Salem State University	34,527,089	38,555,268	37,555,096	-297,463	37,257,633
7109-0100	Bridgewater State University	34,266,982	37,818,671	38,066,148	-495,169	37,570,979

Environment and Recreation

During its budget debate the House added \$4.3 million in funding for environment and recreation programs. Many of the amendments adopted by the House paid for earmarks included in the amendments that provided funding for specific programs or facilities. For instance, of the \$1.5 million added to the budget for state parks and recreation, the House included \$1.1 million in earmarks for particular recreation programs around the state. The House also passed an amendment that restored the earmark in the Toxic Use Reduction Act account for the Toxic Use Reduction Institute (TURI) at UMass Lowell. This earmark for TURI is in the FY 2013 current budget.

Overall the House budget increases funding for environment and recreation programs by \$7.2 million above the FY 2013 current budget. Even with this increase, the House budget is 22 percent below the amount allocated for these activities before the fiscal crisis hit, after adjusting for inflation.

ENVIRONMENT AND RECREATION LINE ITEMS AMENDED BY THE HOUSE

Line Item	Name	FY 2013 Current	FY 2014 Governor	FY 2014 HWM	Amendments	FY 2014 House Final
2200-0100	Department of Environmental Protec	25,624,684	27,872,469	27,872,469	231,800	28,104,269
2200-0107	Redemption Centers	375,000	4,375,000	375,000	100,000	475,000
2300-0101	Riverways Protection, Restoration a	416,770	566,806	452,443	23,000	475,443
2310-0200	Division of Fisheries and Wildlife	11,072,069	11,136,172	10,140,172	700,000	10,840,172
2310-0316	Wildlife Habitat Purchase	1,500,000	1,500,000	1,000,000	500,000	1,500,000
2330-0100	Division of Marine Fisheries	4,682,837	4,859,377	4,787,357	750,000	5,537,357
2800-0100	Department of Conservation and Rec	3,750,459	4,473,480	3,956,444	500,000	4,456,444
2800-0700	Office of Dam Safety	354,153	355,808	305,472	50,000	355,472
2810-0100	State Parks and Recreation	39,929,387	43,899,928	40,311,239	1,490,000	41,801,239

Economic Development

Economic Development programs are designed to promote economic growth in Massachusetts through training a better workforce, stimulating new economic activity, and attracting out-of-state tourism and investment. The House added \$19.8 million to the initial HWM proposal for economic development programs, including \$7.3 million to the Massachusetts Office of Travel and Tourism. Programs that are designed to promote Massachusetts tourism and cultural programs, such as the Massachusetts Cultural Council and the Local Tourist Councils Financial Assistance Fund also saw significant increases over the HWM proposal. Much of the funding increases are earmarked to specific programs and events throughout the state. It is not, necessarily, discretionary spending for the agencies.

ECONOMIC DEVELOPMENT LINE ITEMS AMENDED BY THE HOUSE

Line Item	Name	FY 2013 Current	FY 2014 Governor	FY 2014 HWM	Amendments	FY 2014 House Final
7008-0900	Mass. Office of Travel and Tourism	6,769,109	13,376,315	5,914,651	7,255,000	13,169,651
7008-1000	Local Tourist Councils Financial Assistance	6,000,000	2,000,000	2,000,000	5,500,000	7,500,000
0640-0300	Mass. Cultural Council	6,527,624	9,591,595	5,082,439	3,000,000	8,082,439
7003-1206	Mass. Service Alliance	1,337,500	750,000	600,000	1,300,000	1,900,000
7007-0150	Regional Economic Development Grants	850,000	850,000	-	850,000	850,000
2511-0100	Department of Agricultural Resources	4,522,151	4,976,426	4,681,135	680,000	5,361,135
7007-0952	Commonwealth Zoological Corporation	3,550,000	3,500,000	3,400,000	300,000	3,700,000
7007-0500	Biotechnology Research Institute	250,000	250,000	-	250,000	250,000
7003-0803	One-Stop Career Centers	4,494,467	4,494,467	4,250,982	243,485	4,494,467
7007-0020	Precision Manufacturing Pilot	-	-	-	200,000	200,000
7007-0801	Microlending	100,000	-	-	200,000	200,000

MassHealth & Health Reform

Together MassHealth, the state's Medicaid program, and the Commonwealth Care program, provide health coverage for about 1.5 million Massachusetts residents, including more than one in three children in the state. In FY 2014 these programs will be significantly restructured due to implementation of the federal health reform law, the Affordable Care Act (ACA), starting in January 2014. While the number of MassHealth enrollees is expected to increase due to shifts of people from other subsidized health coverage and expanded eligibility criteria, ACA implementation is expected to benefit the state, which will receive a higher level of federal reimbursement for some current enrollees and will realize savings as some Commonwealth Care members move to Qualified Health Plans that are directly subsidized by the federal government.

The initial HWM budget proposed total spending for MassHealth and other health reform activities of about \$13.3 billion, \$266.5 million lower than the funding level proposed by the Governor in his H1 budget. Nearly all of this gap--\$253.7--was the result of the HWM budget's lower levels of funding for MassHealth and Commonwealth Care programs and administrative costs. Amendments adopted during House budget debate added almost \$46 million to MassHealth appropriations, but House funding for the program remains about \$208.0 million lower than what the Governor proposed (since roughly half of MassHealth spending is reimbursed by the federal government, the savings to the state would be about \$104.0 million).

The difference in funding for MassHealth between the two budgets is striking, and reflects the tighter revenue constraints under which the House budget was constructed. The availability of additional revenue in the H1 budget allowed the Governor to re-invest some of the new federal revenue the state will receive under the ACA back into health programs, including restoration of dental coverage for adults and rate increases for providers who have seen cuts in recent years. The House includes only a portion of these investments and cuts funding for a number of line items below the maintenance level recommended by the Governor – cuts that are likely to have real consequences for MassHealth enrollees and providers.

The following changes to the HWM budget proposal were made during debate:

- The House adopted language that would set aside \$17.2 million of any FY 2013 year-end surplus for partial restoration of dental benefits (mainly fillings), starting in January, 2014. In contrast, the Governor's H1 budget allocated \$72.1 million for full restoration of dental benefits, also starting in January, 2014.
- Legislators added language earmarking a total of \$15.0 million in rate increases for hospitals that serve high-risk children, and increased the appropriation for the line item (4000-0700) to fully fund the earmarks.
- The House increased the managed care line item (4000-0500) by \$1.0 million, and added language earmarking this amount for costs related to behavioral health services.
- The final budget includes the restoration of \$30.7 million for a supplemental rate increase for nursing homes that was included in the FY 2013 budget (this amount was later cut by \$15.1 million when 9C cuts were implemented in December, and the Governor proposed to reduce it further).
- The House adopted an amendment shifting a new Bureau of Program Integrity created in the HWM budget from MassHealth to the Inspector General's Office, along with the \$350,000 appropriation associated with it

As noted above, funding for MassHealth in the final House budget remains about \$208.0 million below the amount proposed by the Governor. A portion of that overall gap can be explained by the following differences between the two budgets:

- The House does not fully restore dental coverage, and it makes funding for a partial restoration contingent on availability of a year-end FY 2013 surplus, rather than appropriating funds in a MassHealth line item.
- The House eliminates \$11.7 million in funding, proposed in the Governor's H1 budget, that would allow MassHealth to maintain coverage for about 3,400 legal immigrants who will not be eligible for coverage under the ACA, and to extend MassHealth coverage to about 900 disabled

adults by extending new ACA rules for calculating income eligibility to cover people with disabilities.

- It appears that the House does not follow the Governor in allocating \$10.0 million for primary care provider rate increases.
- The House budget proposes to tap an off-budget trust fund (the Healthcare Payment Reform Trust Fund) to pay for some costs that were included in H1 line items. This fund, created in the legislation that legalized casinos in Massachusetts, will receive revenue from casino licensing fees, as well as a one-time hospital assessment authorized in last year's health payment reform legislation. The Governor's H1 budget relied on \$20.0 million from this fund to pay for costs related to the adoption of alternative payment methodologies; the House budget uses \$32.3 million for those costs as well as some additional expenditures (in both cases federal reimbursement funds account for about half the spending

After taking these differences into account, there is still a sizable gap – more than \$100 million – between the funding levels proposed by the Governor and the House. While some of this difference may result from different assumptions about enrollment growth, the state's ability to control health cost growth, and the state's ability to employ cash management strategies that shift costs into subsequent years, administration budget writers indicate that it will be difficult – if not impossible – for MassHealth to implement this lower level of spending without affecting either rates for providers or services for low-income patients.

Public Health

During budget debate House legislators adopted amendments that increased funding for the Department of Public Health (DPH) by \$13.7 million over the amount originally proposed in the HWM budget, bringing overall FY 2014 funding for public health programs (including a youth violence program that is located in the Office of Health and Human Services), to \$545.0 million. Amendments added during debate filled about half the gap between the amount initially proposed for DPH programs in the HWM budget and the amount proposed in the Governor's H1 budget, but House funding for DPH programs remains about \$14.0 million lower than the Governor's proposed level. After adjusting for a \$14.0 million retained revenue account for the State Office of Pharmacy Services (SOPS) that was previously off-budget (also included in the Governor's budget), the final House appropriation for public health programs represents an increase of about \$10.0 million, or 1.9 percent, compared to FY 2013. Between FY 2001 and FY 2013, funding for public health dropped by nearly 25 percent, after adjusting for inflation.

Amendments adopted include the following (for a full list see the chart below):

- The House created a new **Post-partum Depression Pilot** program, and provided \$200,000 for it.
- The House added \$1.0 million for **Early Intervention** programs during debate, restoring funding to the \$26.2 million level that the Governor proposed. This amount represents a

decrease compared to FY 2013 spending, a difference that is largely due to the end of a one-time salary bonus for direct care workers in FY 2013.

- The House added funding for the **HIV/AIDS Prevention, Treatment and Services; Family Planning; and Disease Prevention** line items, bringing proposed appropriations for these programs in line with what the Governor proposed in his H1 budget. In the first two cases the proposed appropriation represents level funding – or a slight cut, after adjusting for inflation – compared to FY 2013, while funding for Disease Prevention programs represents a small decrease compared to FY 2013.
- The House restored \$4.5 million of the \$5.5 million total cut to three substance abuse programs (**Step-Down Services, Secure Treatment Facilities, and Family Intervention**) that was included in the HWM budget.
- The House also restored funding for two youth violence prevention programs cut in the initial HWM budget (**Violence Prevention Grants and Youth-at-Risk Matching Grants**). Together, the proposed appropriations for these programs represent a slight increase in funding compared to FY 2013. The House did not restore any funding for a third youth violence program, **Safe and Successful Youth**, which the HWM budget eliminated. This program received \$4.0 million in FY 2013, and the Governor proposed an increase to \$10.0 million in his H1 budget for FY 2014.

PUBLIC HEALTH LINE ITEMS AMENDED BY THE HOUSE						
Line Item	Name	FY 2013 Current	FY 2014 Governor	FY 2014 HWM	Amendments	FY 2014 House Final
4510-0112	Post-partum Depression Pilot	-	-	-	200,000	200,000
4510-0600	Environmental Health Services	3,386,819	4,391,414	3,608,538	125,000	3,733,538
4512-0103	HIV/AIDS Prevention, Treatment and Services	32,101,023	32,109,847	31,597,810	503,213	32,101,023
4512-0200	Division of Substance Abuse Services	77,029,178	83,858,094	83,696,690	936,404	84,633,094
4512-0201	Substance Abuse Step-Down Recovery Services	4,800,000	4,800,000	2,800,000	2,000,000	4,800,000
4512-0202	Secure Treatment Facilities for Opiate Addiction	2,000,000	2,000,000	-	1,000,000	1,000,000
4512-0203	Young Adult Treatment (Family Intervention)	1,500,000	1,500,000	-	1,500,000	1,500,000
4512-0225	Compulsive Behavior Treatment Program Retained Revenue	1,270,000	1,270,000	1,000,000	500,000	1,500,000
4513-1000	Family Health Services	4,666,697	4,671,059	4,466,697	204,362	4,671,059
4513-1020	Early Intervention Services	28,025,263	26,241,537	25,241,573	1,000,000	26,241,573
4513-1111	Health Promotion and Disease Prevention	3,293,000	3,415,630	2,278,401	1,000,000	3,278,401
4513-1130	Domestic Violence And Sexual Assault Prevention And Treatment	5,514,340	5,518,935	5,518,990	200,000	5,718,990
4518-0200	Registry of Vital Records and Statistics Fee Retained Revenue	675,000	675,000	535,000	140,000	675,000
4590-0250	School-Based Health Programs	11,714,634	11,623,167	11,397,967	200,000	11,597,967
4590-0912	Western Massachusetts Hospital Federal Reimbursement Retained Revenue	17,081,671	17,688,518	16,957,470	500,000	17,457,470
4590-0915	Public Health Hospitals	144,071,833	148,879,167	145,241,414	2,000,000	147,241,414
4590-1506	Violence Prevention Grants	1,501,178	1,501,178	1,000,000	501,178	1,501,178
4590-1507	Youth-At-Risk Matching Grants	2,700,000	2,700,000	1,800,000	1,150,000	2,950,000

Youth Empowerment

Youth Empowerment programs, which help disadvantaged and at-risk youth transition into adulthood, received a combined \$11.3 million increase during the House amendment process. YouthWorks (officially the Summer Jobs Program for At-Risk Youth) would receive an increase of \$3.0 million above the HWM proposal, the largest among youth empowerment programs. While \$5.0 million is only half of the funding that the Governor proposed for FY 2014, it represents a substantial increase over the \$2.0 million HWM proposal. Other programs, including Youth-At-Risk Matching Grants and Youth Violence Prevention Grants, would be restored to FY 2013 levels.

YOUTH EMPOWERMENT LINE ITEMS AMENDED BY THE HOUSE

Line Item	Name	FY 2013 Current	FY 2014 Governor	FY 2014 HWM	Amendments	FY 2014 House Final
7002-0012	YouthWorks (Summer Jobs)	3,000,000	10,000,000	2,000,000	3,000,000	5,000,000
8100-0111	Gang Prevention Grant Program (Shannon Grants)	6,500,000	6,500,000	2,000,000	2,500,000	4,500,000
4800-0016	Transitional Employment Program (Roca)	2,000,000	2,000,000	400,000	1,600,000	2,000,000
4590-1507	Youth-At-Risk Matching Grants	2,700,000	2,700,000	1,800,000	1,150,000	2,950,000
7027-0019	School to Career Connecting Activities	2,870,000	2,871,370	1,000,000	1,000,000	2,000,000
7061-9626	Youth-Build Grants	2,000,000	2,000,000	1,000,000	1,000,000	2,000,000
4590-1506	Youth Violence Prevention Grants	1,501,178	1,501,178	1,000,000	501,178	1,501,178
7009-6402	Gateway Cities Career Academies	500,000	1,008,000	-	500,000	500,000

Human Services

Human Services programs and services form a crucial part of the Commonwealth's "safety net" for the state's most vulnerable residents. Programs provide support for our youngest and oldest residents, for families and for those living alone. The services help provide families and individuals with access to food, provide support for individuals with disabilities, care for our children and youth in foster care, and offer many other services that provide stability and support to the residents of Massachusetts. One amendment adopted by the House during floor debate would provide a one-time rate reserve payment of up to \$7.5 million in potential FY 2013 surplus dollars to the human service workers who provide these services.

Children, Youth & Families

During budget debate, the House adopted amendments providing increases to 3 line items for children, youth and families. The **Transitional Employment Program** run by ROCA saw its funding restored to FY 2013 levels. This program is a retained revenue account so funding is determined by fees paid to Roca by businesses who hire youth in ROCA's programs. **Services for Children and Families** and **Support Services for People at Risk of Domestic Violence** receive small increases with a few new earmarks included.

A \$150,000 earmark for The Massachusetts Unaccompanied Homeless Youth Commission was added during floor debate. This commission was introduced in the FY 2013 budget. Funding, which is included in the **Executive Office of Health and Human Services** line item (4000-0300) would be used to determine the amount of need that exists and how to deliver services to homeless youth under the age of 24 in urban, suburban, and rural areas.

CHILDREN YOUTH & FAMILIES LINE ITEMS AMENDED BY THE HOUSE

Line Item	Name	FY 2013 Current	FY 2014 Governor	FY 2014 HWM	Amendments	FY 2014 House Final
4800-0016	ROCA	2,000,000	2,000,000	400,000	1,600,000	2,000,000
4800-0038	Services for Children & Families	248,083,481	252,275,269	250,114,828	475,000	250,589,828
4800-1400	Domestic Violence Support	21,022,430	21,607,946	21,125,812	404,618	21,530,430

Disability Services

During budget debate, the House adopted amendments providing small increases to four line items resulting in an extra \$1.4 million for disability services. **Head Injury Treatment Services** receives \$12.2 million, a \$1.0 million increase over the HWM proposal and FY 2013 spending, but slightly below the Governor's proposal.

An amendment promoting the growth of self-directed services was also adopted during floor debate. Individuals eligible to receive services provided by the Department of Developmental Disabilities (DDS) direct the care they will receive with help and information provided by the department, providers, and other professionals.

DISABILITY SERVICES LINE ITEMS AMENDED BY THE HOUSE

Line Item	Name	FY 2013 Current	FY 2014 Governor	FY 2014 HWM	Amendments	FY 2014 House Final
4110-0001	Commission for the Blind	1,348,142	1,361,524	1,341,133	20,391	1,361,524
4110-1000	Community Svcs. - Blind	3,954,067	4,022,805	3,954,856	67,949	4,022,805
4120-6000	Head Injury Treatment	11,215,519	12,343,021	11,215,519	1,000,000	12,215,519
4125-0100	Commission for the Deaf	5,395,356	5,638,374	5,321,413	316,961	5,638,374

Elder Services

During budget debate, the House adopted amendments providing small increases to four line items resulting in an extra \$2.9 million for elder services. **Grants to Councils on Aging** funded at \$10.5 million received a 14 percent increase over the HWM proposal, the Governor's proposal and FY 2013 spending.

Two special commissions were adopted in floor debate. The Elder Protective Services Commission, first introduced in the FY 2013 budget is updated to try and increase awareness of elder abuse. A new commission would study Elder Economic Security and make recommendations that would help older residents to remain in their communities.

ELDER SERVICES LINE ITEMS AMENDED BY THE HOUSE

Line Item	Name	FY 2013 Current	FY 2014 Governor	FY 2014 HWM	Amendments	FY 2014 House Final
9110-1500	Elder Enhanced Home Care	47,461,487	47,266,383	47,266,383	1,500,000	48,766,383
9110-1660	Elder Congregate Housing	1,824,616	1,824,616	1,824,616	50,000	1,874,616
9110-1700	Residential Homeless Elders	186,000	186,000	136,000	50,000	186,000
9110-9002	Grants to Councils on Aging	9,216,768	9,216,768	9,216,768	1,283,232	10,500,000

Transitional Assistance

During budget debate, the House adopted amendments providing small increases to a handful of line items. **The Employment Services Program** receives a more significant increase to \$6.5 million, an increase of 31 percent over the HWM proposal, but still 12 percent below the Governor's proposal and

8 percent below FY 2013. This program provides TAFDC recipients with education, occupational skills and the employment support services needed to acquire and retain jobs. It would remain 79 percent below pre-recession levels even after the House increase.

The final House budget also adds in a \$40 rent allowance eliminated by the HWM proposal for Transitional Aid to Families with Dependent Children (TAFDC) recipients in unsubsidized housing. This along with the \$125 clothing allowance included in the HWM budget proposal provides parents with a much needed supplement to help clothe and house their families.

During floor debate, two amendments were offered that would significantly affect both recipients of assistance and administrators. These amendments, which the house voted to subject to further study, included provisions which would:

- Require photo identification on Electronic Benefit Transfer (EBT) cards for eligible users over the age of 18
- Fingerprint recipients of public assistance
- Terminate benefits after 3 months if a social security number is not provided

TRANSITIONAL ASSISTANCE LINE ITEMS AMENDED BY THE HOUSE

Line Item	Name	FY 2013 Current	FY 2014 Governor	FY 2014 HWM	Amendments	FY 2014 House Final
4400-1000	Dept. of Transitional Assistance	55,114,985	64,303,558	62,289,182	1,000,000	63,289,182
4400-1100	Caseworker Salaries & Benefits	60,854,012	63,084,607	60,084,483	1,000,000	61,084,483
4401-1000	Employment Services Program	7,109,035	7,403,855	5,000,000	1,530,000	6,530,000
4405-2000	State Supplement To SSI	235,220,649	232,688,118	232,688,118	500,000	233,188,118
4408-1000	EAEDC	87,056,121	95,069,870	92,644,480	200,000	92,844,480

Other Human Services

During budget debate, the House adopted amendments providing small increases for veterans. Multiple earmarks for specific veteran's projects were added during debate to the **Veterans' Services Administration** line item. **Train Vets to Treat Vets**, eliminated by the HWM proposal receives funding level with both the Governor and FY 2013 spending at \$125,000.

A special commission on LGBT aging was adopted. This commission would study the health, housing, financial and long term needs of older lesbian, gay, bisexual and transgender adults and make recommendations to improve access to benefits.

OTHER HUMAN SERVICES LINE ITEMS AMENDED BY THE HOUSE

Line Item	Name	FY 2013 Current	FY 2014 Governor	FY 2014 HWM	Amendments	FY 2014 House Final
1410-0010	Veterans' Services Admin	2,695,839	2,711,487	2,455,789	315,000	2,770,789
1410-0012	Veterans' Outreach Centers	2,167,611	2,167,611	2,122,236	100,000	2,222,236
1410-0075	Train Vets to Treat Vets	125,000	125,000	-	125,000	125,000
2511-0105	Food Banks	13,000,000	13,000,000	13,000,000	1,000,000	14,000,000
4180-1100	License Plate RR	435,000	600,000	510,000	90,000	600,000
4190-1100	License Plate RR -Holyoke	290,000	400,000	340,000	60,000	400,000

Housing

During its floor debate on the housing budget the House added \$5.7 million in funding. The two largest amendments passed by the House restored funding that the HWM budget had cut below the FY 2013 current including:

- \$2.5 million more for homeless individual's assistance account for a total of \$40.5 million which is \$100,000 more than the FY 2013 current budget
- \$2.1 million more for public housing authorities to \$64.5 million which is \$100,000 more than the FY 2013 current budget

The final House budget remains significantly lower than the FY 2013 current budget because the House recommends cutting two programs that serve certain low-income, homeless families. The final House budget cuts funding for the Emergency Assistance (EA) shelter program by \$29.2 million, and the HomeBASE housing assistance program by \$29.9 million. It is important to note that in the past several years the initial fiscal year budgets have underfunded EA and HomeBASE requiring the Legislature to provide supplemental funding in order to meet demand. For a full description of these programs and who they serve please see MassBudget's Children's Budget section on Homelessness Assistance <http://children.massbudget.org/homelessness-assistance>.

HOUSING LINE ITEMS AMENDED BY THE HOUSE

Line Item	Name	FY 2013 Current	FY 2014 Governor	FY 2014 HWM	Amendments	FY 2014 House Final
7004-0099	Department of Housing and Commur	7,109,734	6,362,790	6,397,129	250,000	6,647,129
7004-0100	Operation of Homeless Programs	5,240,310	5,835,613	5,418,110	417,503	5,835,613
7004-0102	Homeless Individuals Assistance	40,350,335	40,250,335	37,963,331	2,487,004	40,450,335
7004-0108	HomeBASE	88,674,371	58,788,556	58,788,556	175,000	58,963,556
7004-9005	Subsidies to Public Housing Authori	64,450,000	64,400,000	62,400,000	2,100,000	64,500,000
7004-9033	Rental Subsidy Program for Departm	4,000,000	4,000,000	4,000,000	250,000	4,250,000

Law & Public Safety

The House adopted amendments adding \$22.7 million to the HWM total for Law & Public Safety accounts (see table of amended line items, below). Roughly half of the increase goes to the courts, including additional funding for each of the seven trial courts, the appeals court, the Office of the Chief Justice of Administration, and an increase in trial court justices' salaries. The remaining balance of the \$22.7 million goes to a variety of accounts, from the Massachusetts Legal Assistance Corporation to the Shannon Grants program, the Department of Fire Services Administration and several state and municipal police accounts. Overall, for nearly all of the amended line items the House FY14 budget now provides modest increases over current FY 13 funding levels. In most cases, the amendments also bring House appropriations for these line items into closer alignment with amounts proposed by the Governor.

Among the more notable changes made to the HWM budget are the following:

- A \$6.0 million increase for the Chief Justice for Administration and Management (CJAM). The CJAM manages the seven trial courts and their employees, and oversees the Department of Probation and the Office of the Jury Commissioner.
- A \$2.6 million increase for trial court justices' salaries.
- A \$2.0 million increase for the Massachusetts Legal Assistance Corporation (MLAC). MLAC provides legal assistance (including information, advice and representation) to low-income people with serious, non-criminal legal problems.
- A \$2.5 million increase for the Shannon Grant program which aims to prevent youth violence and gang activity through a multi-disciplinary approach, including outreach to at-risk youth.
- A \$2.3 million increase for the Department of Fire Services Administration

The details of Law & Public Safety line-items amended on the floor can be found in the table below.

LAW & PUBLIC SAFETY LINE ITEMS AMENDED BY THE HOUSE

Line Item	Name	FY 2013 Current	FY 2014 Governor	FY 2014 HWM	Amendments	FY 2014 House Final
0320-0003	Supreme Judicial Court	7,906,476	8,140,508	8,099,394	64,416	8,163,810
0320-0010	Suffolk County Supreme Judicial Court Clerk's Office	1,301,283	1,339,802	1,378,786	22,011	1,400,797
0321-0100	Board of Bar Examiners	1,062,289	1,093,734	1,082,291	60,000	1,142,291
0321-1600	Mass. Legal Assistance Corporation	12,000,000	15,500,000	11,000,000	2,000,000	13,000,000
0321-2000	Mental Health Legal Advisors Committee	837,712	862,510	806,117	49,000	855,117
0321-2100	Prisoners' Legal Services	981,810	1,010,872	931,810	50,000	981,810
0322-0100	Appeals Court	11,534,229	11,875,643	11,797,500	220,399	12,017,899
0330-0101	Trial Court Justices' Salaries	47,716,258	49,128,659	47,517,762	2,572,767	50,090,529
0330-0300	Office of the Chief Justice for Administration and Management	217,180,156	218,346,684	213,842,717	6,000,000	219,842,717
0331-0100	Superior Court	28,369,158	30,044,287	29,406,246	565,360	29,971,606
0332-0100	District Court	59,821,946	60,777,549	59,821,946	1,104,126	60,926,072
0333-0002	Probate and Family Court	26,092,640	27,305,282	27,679,433	341,764	28,021,197
0334-0001	Land Court	2,973,811	3,332,148	3,403,309	16,164	3,419,473
0335-0001	Boston Municipal Court	9,188,111	12,674,897	12,499,076	334,974	12,834,050
0336-0002	Housing Court	6,680,497	7,191,643	7,243,210	84,790	7,328,000
0337-0002	Juvenile Court	15,980,039	16,989,890	16,823,514	674,069	17,497,583
0612-0105	Public Safety Employees Line-of- Duty Death Benefits	396,000	200,000	200,000	100,000	300,000
8000-0105	Office of the Chief Medical Examiner	7,346,748	7,493,682	7,458,785	34,897	7,493,682
8000-0122	Chief Medical Examiner Fee Retained Revenue	2,250,000	2,570,000	2,500,000	70,000	2,570,000
8000-0600	Executive Office of Public Safety and Security	2,137,797	2,180,554	1,972,230	175,000	2,147,230
8100-0111	Gang Prevention Grant Program (Shannon Grants)	6,250,000	6,250,000	2,000,000	2,500,000	4,500,000
8100-1001	Department of State Police Operations	244,122,688	258,314,838	246,464,660	1,200,000	247,664,660
8200-0200	Municipal Police Training Committee	2,475,378	2,512,968	2,506,927	525,000	3,031,927
8200-0222	Municipal Recruit Training Program Fee Retained Revenue	900,000	1,200,000	900,000	300,000	1,200,000
8324-0000	Department of Fire Services Administration	18,513,773	16,686,873	15,145,867	2,285,500	17,431,367
8900-0001	Department of Correction Facility Operations	539,017,210	551,527,475	546,489,917	1,348,000	547,837,917